### Lewiston City

Audited Financial Statements

June 30, 2005

### Davis Bott

Certified Public Accountants, L.C. 547 South Main P.O. Box 369
Brigham City, Utah 84302
435-723-5224

### Lewiston City June 30, 2005

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### Davis Bott

Certified Public Accountants, L.C.

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#### Independent Auditors' Report

The Mayor and City Council Lewiston City Lewiston, Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund, and the aggregate remaining fund information of Lewiston, Utah, as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of Lewiston, Utah. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained Government Auditing Standards, issued by the Comptroller General of the United States. standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund, and the aggregate remaining fund information of Lewiston, Utah, as of June 30, 2005, and the respective changes in financial position and cash flows, applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Independent Auditors' Report
Lewiston, Utah

In accordance with Government Auditing Standards, we have also issued our report dated January 23, 2006, on our consideration of Lewiston, Utah's, internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in conjunction with this report in considering the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 3 through 10, and on page 34, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Davis & Bott

Certified Public Accountants, L.C.

January 23, 2006

As management of Lewiston, Utah, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2005. The City's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

#### FINANCIAL HIGHLIGHTS

- A. The assets of the City exceeded its liabilities at June 30, 2005, by \$3,098,345. Of this amount, unrestricted net assets of \$413,832 may be used to meet the City's ongoing obligations to citizens and creditors.
- B. The total net assets decreased by \$22,693 over the prior year. Of this amount, a decrease of \$51,772 was associated with governmental activities and an increase of \$29,079 with business-type activities.
- C. As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$378,829, a decrease of \$136,276 in comparison with the prior year. Of this amount, \$5,268 is reserved for park impact fees, and \$9,564 is reserved for the Cub River Sports Complex.
- D. The unreserved fund balance for the general fund decreased by \$100,898 from the prior year, resulting in an unreserved balance of \$(10,636) at the end of the fiscal year.
- E. The City's long-term debt obligation decreased by \$36,985.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, highways and public improvements, sanitation, and parks and recreation. The business-type activities of the City consist of water and sewer.

The government-wide financial statements include only the City itself (known as the primary government). There are no component units that should be reported in the City's financial statements.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental and proprietary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions.

Both the governmental fund balance sheet and the government fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

The City maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, capital projects fund and perpetual care fund. The City considers the general fund and the capital projects fund to be major funds and the perpetual care fund to be a nonmajor fund.

The City adopts a one year budget for its governmental funds. A budgetary comparison statement for the general fund has been provided.

Proprietary Funds. The City maintains only one type of proprietary fund, namely, enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Information is presented in the proprietary statement of net assets and the proprietary statement of revenues, expenses and changes in fund net assets for the culinary water and sewer operations.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At June 30, 2005, the City's assets exceeded liabilities by \$3,098,345. By far the largest portion of the City's net assets (85 percent) reflects its investment in capital assets. Capital assets are used to provide services to citizens and they are not available for future spending.

Lewiston City
Management's Discussion and Analysis (Unaudited) (Continued)
For the Year Ended June 30, 2005

#### Lewiston City's Net Assets

	Governme Activit		Busin <b>e</b> s Act <b>iv</b>		То	tal
	2005	2004	2005	<u>20</u> 04	2005	2004
Assets:						
Current and						
other assets	\$ 598,712 \$	677,472	\$ 91,739	\$ 58,360	\$ 690,451	<b>\$</b> 735,832
Capital assets	1,024,312	939,809	2,057,070	2,104,785	3,081,382	3,044,594
Total assets	1,623,024	1,617,281	2,148,809	2,163,145	3,771,833	3,780,426
Liabilities:						
Long-term						
liabilities						
outstanding	-	-	438,015	475,000	438,015	475,000
Other liabilities	219,882	162,367	15,591	22,021	235,473	184,388
Total						
liabilities	219,882	162,367	453,606	497,021	673 <b>,48</b> 8	65 <b>9,</b> 388
Net assets:						
Investment in						
capital assets,						
net of related						
debt	1,024,312	939,809	1,619,055	1,629,785	2,643,367	2,5 <b>69,</b> 594
Restricted	14,832	13,553	26,314	25,819	41,146	<b>39,</b> 372
Unrestricted	363,998	501,552	49,834	10,520	413,832	<u>512,072</u>
Total net						
asset <b>s</b>	\$ 1,403,142	1,454,914	\$ 1,695,203	\$ 1,666,124	\$ 3,098,345	\$ <u>3,121,038</u>

The unrestricted net assets of \$413,832 (13 percent) may be used to meet the City's ongoing obligations to citizens and creditors. At the end of the current fiscal year, the City is able to report positive balances in both categories of net assets, both for the government as a whole, as well as for its individual governmental and business-type activities.

#### Lewiston's Changes in Net Assets

		Govern Activi			Busines Activ			Tot	al	
	_	2005	2004		2005	2004		2005		<u> 2004</u>
Revenues:										
Program										
revenues:										
Charges for										
services	\$	256,329	\$ 253,250	\$	258,313	\$ 269,007	\$	514,642	\$	522 <b>,25</b> 7
Operating										
grant <b>s</b>		135,066	21 <b>1,9</b> 02		-	-		135,066		211,902
Capital grants		3,951	-		9,000	-		12,951		-
General										
revenues:										
Property taxes		166,176	13 <b>6,8</b> 65		-	-		166,176		136,865
Sales and use										
taxes		161,693	150,543		-	_		161,693		150,543
Other taxes		6,548	2 <b>3,</b> 746		-	-		6,548		23,746
Other		5 <u>,</u> 597	33,824	_	607	713	_	6,204	_	34,537
Total										
revenues	_	735,360	810,130	_	267,920	269,720		1,003,280	_	1,079,850
Expenses:										
General										
government		191,434	158,888		_	-		191,434		158,888
Public safety		76,310	68,154		_	_		76,310		68,154
Highways and										
public										
improvements		210,776	167,038		-	-		210,776		167,038
Sanitation		118,487	117,981					118,487		117,981
Parks and										
recreation		190,125	189,946		-	-		190,125		189,946
Interest on										
long-term										
debt		-	-		16,442	7,639		16,442		7 <b>,6</b> 39
Water utility		-	*		180,904	200,722		180,904		200,722
Sewer utility	_			_	41,495	51,114	_	41,495	-	<u>51,114</u>
Total										
expenses		787,132	702,007	_	238,841	259,475		1,025,973	_	961,482
Increase in										
net assets		(51,772)	108,123		29,079	10,245		(22,693)		118,368
Net assets										
beginning	_	1,454,914	1,346,791	-	1,666,124	1,655,879	_	3,121,038	-	3,002,670
Net assets ending	\$_	1,403,142	\$ 1,454,914	\$_	1,695,203	\$ 1,666,124	\$_	3,098,345	\$_	3,121,038

Governmental and Business-Type Activities. Governmental activities decreased the City's net assets by \$51,772. When combined with the \$29,079 increase in net assets from business-type activities, overall net assets decreased by \$22,692, or 1 percent. The decrease in governmental net assets is mainly due to the purchase of emergency medical services equipment. The increase in business-type activities is due mainly to additional charges for services.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Government Funds. The purpose of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the City's chief operating fund. At the end of the current fiscal year, unreserved fund balance of the general fund was \$(10,636), which comprises less than 0 percent of the total fund balance. Of the remaining general fund balance, \$5,268 is restricted for park impact fees and \$9,564 is restricted for the Cub River Sports Complex. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved general fund balance represents less than 0 percent of total general fund expenditures. The fund balance of the City's general fund decreased by \$99,619 during the fiscal year ended June 30, 2005. This decrease was mainly due to the purchase of public safety equipment and an increase in professional services.

The capital projects fund decreased mainly because of public safety capital item purchases.

The perpetual care fund increased slightly due to annual charges for services.

The water and sewer utility fund's net assets increased by \$29,079. This was due mainly to lower professional fees in connection with the sewer system and increased charges for service revenues from the sewer system.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The original budget submitted for fiscal year 2005 was modified primarily to increase the budget for four revenue types to more properly reflect amounts received and adjust four expenditure categories to more properly reflect actual amounts. Revenue increases were made for Fire Department contracts and grants, tax revenue, building permit fee income and theater ticket sales. Budgeted revenues increased by \$84,608. Expenditures increased for insurance costs, Fire expenditures, theater expenses and to include budgeted expenditure amounts for the Crossing Guard, Animal Control and Cub River River Sports Complex Departments that were not included in the original budget. Budgeted expenditures increased by \$84,608.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Capital assets. The City's investment in capital assets for its governmental and business-type activities at June 30, 2005, amounted to \$3,081,382 (net of accumulated depreciation). This investment in capital assets includes water rights, land, buildings, improvements, service lines, equipment, roads and similar infrastructure. The total increase in the City's investment in capital assets for the fiscal year ended June 30, 2005, was \$36,789 (an increase of 9 percent for governmental activities and a decrease of 2 percent for business-type activities).

### Lewiston City's Capital Assets (Net of Depreciation)

	Go <b>ve</b> rnm Activi			ess-Type vities	To	otal
	<u>2005</u>	2004	2005	2004	2005	2004
Water rights	\$ -	\$ -	\$ 402,100	\$ 400,000	\$ 402,100	\$ 400,000
Land	191,419	191,419	37,603	37,603	229,022	229,022
Buildings and						
improvements	584 <b>,45</b> 4	651,962	1,532,100	1,591,569	2,116,554	2,243,531
Infrastructure	36 <b>,93</b> 5	-	-	-	36,935	-
Equipment	211,504	96,428	85,267	75,612	<u>296,771</u>	172,040
Net capital						
asset <b>s</b>	\$ <u>1,024,312</u>	\$ <u>939,809</u>	\$ <u>2,057,<b>07</b>0</u>	\$ <u>2,104,784</u>	\$ 3,081,382	\$3,044,593

Additional information on the City's capital assets can be found in Note 3 on pages 27 and 28 of this report.

Long-term debt. At June 30, 2005, the City had \$108,000 in outstanding revenue bonds and \$330,015 in a secured note payable.

#### Lewiston City's Outstanding Debt

		rnmental ivities	Business-Type Activities	Total
	<u>2005</u>	2004	2005 2004	2005 2004
Revenue bonds Note payable	\$ - 	\$ -	\$ 108,000 \$ 115,000 <u>330,015</u> <u>360,000</u>	\$ 108,000 \$ 115,000 330,015 360,000
Total	\$	\$	\$ 438,015 \$ 475,000	\$ <u>438,015</u> \$ <u>475,000</u>

Total long-term debt decreased by \$36,985 for the year.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City is in the process of addressing flood control issues. Drain lines will be installed in the inter city blocks to mitigate flooding. There are aged flood control entities in the City that are not working very well. The City plans to work with the flood control entities to make them more functional.

The City also plans to take an inventory of all fire hydrants. Additionally, the fire hydrants will be updated and repaired as necessary to improve the fire protection system within the City.

The City is in the process of hiring a new employee to serve as the City treasurer. In the past, a council member has served in this position, but it has become necessary to hire another employee to be the City treasurer.

### Lewiston City Statement of Net Assets June 30, 2005

	F	Primary Government	
	<u>Governmental</u>	Business-Type	
*****	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
ASSETS			
Cash and cash equivalents	\$ 347,312	\$ 66,452	\$ 413,764
Accounts receivable - net	16,293	25,287	41,580
Intergovernmental receivable	235,107	_	235,107
Capital assets, net of accumulated			
depreciation (Note 3)			
Water rights	_	402,100	402,100
Land	191,419	37,603	229,022
Buildings and improvements	584,454	1,532,100	2,116,554
Infrastructure	<b>36,</b> 935	_	36,935
Equipment	211,504	85,267	296,771
			<del></del>
Total assets	1,623,024	2,148,809	3,771,833
LIABILITIES			
Accounts payable and accrued			
liabilities	79,042	15,591	04 622
Deferred revenue	140,840	13,391	94,633
Long-term liabilities (Note 6):	110,010	_	140,840
Due within one year	_	38,184	20 104
Due after one year	_	399,831	38,184
			399,831
Total liabilities	219,882	453,606	673,488
NET ASSETS			
Invested in capital assets, net			
of related debt	1,024,312	1,619,055	2,643,367
Restricted for:	, , , , , , , , , , , , , , , , , , , ,	1,013,003	2,043,307
Impact fees	5,268	_	5,268
Cub River Sports Complex	9,564	_	9,5 <b>64</b>
Bond reserve requirement	-	26,314	26,314
Unrestricted	363,998	49,834	413,832
Workel not not		<del>-</del>	
Total net assets	\$1,403,142	\$1,695,203	\$3,098,345

the Year Ended June 30, 2005 Statement of Activities Lewiston City For

			Program Revenues		Net	Net (Expense) Revenue and	and
			Operating	Capital	לט	Changes in Net Assets	ts
		Charges for	Grants and	Grants and	Governmental	Business-Type	
Function/Program	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Governmental activities:							
General government	\$ 191,434	\$ 36,391	ı	ı	\$ (155,043)	· σ-	\$ (155,043)
Public safety	76,310	19,746	6,925	ı	(49, 639)	1	
Highways and public							
improvements	210,776	I	117,115	1	(93, 661)	1	(93.661)
Sanitation	118,487	114,696	1	ı	(3, 791)	1	(3,791)
Parks and recreation	190, 125	85,496	11,026	3,951	(89,652)	1	(89, 652)
	787,132	256,329	135,066	3,951	(391, 786)	1	(391, 786)
Business-type activities:							
Water utility	197,346	194,668	1	000,6	ı	6,322	6,322
Sewer utility	41,495	63,645	1	-	-	22,150	22,150
Total primary govern-							
mental activities	\$ 1,025,973	\$ 514,642	\$ 135,066	\$ 12,951	\$ (391,786)	\$ 28,472	\$ (363,314)
	General revenues:	les:					
	Taxes:						٠
	Property taxes	axes			\$ 166,176	r)	\$ 166 176
	General sa	General sales and use taxes	Se				
	RAPZ tax				5,228	1	5 228
	Franchise tax	tax			1,320	1	1.320
	Unrestrict	Unrestricted investment earnings	arnings		5,597	607	6,204
	Total q	Total general revenues			340,014	109	340,621
	Change	Change in net assets			(51,772)	29,079	(22,693)
	Net ass	Net assets - beginning			1,454,914	1,666,124	3,121,038
	Net ass	Net assets - ending			\$ 1,403,142	\$ 1,695,203	\$ 3,098,345

The accompanying notes are an integral part of these statements.

# Lewiston City Balance Sheet - Governmental Funds June 30, 2005

	General Fund	Capital Projects Fund	Nonmajor Fund	Total Governmental Funds
ASSETS				1 unus
Cash and cash equivalents Receivables (net):	\$ -	\$331,178	\$16,134	\$347,312
Accounts receivable	16,292	-	~	16,292
Property tax	146,460	_	_	146,460
Sales tax	59,941	_	_	59,941
RAPZ tax	3,131	_	_	3,131
Class B&C road	24,079			3,131
Other	1,496	-	_	1,496
Interfund receivable		27,321		<u>27,321</u>
Total assets	\$251,399	\$358,499	<u>\$16,134</u>	\$601,953
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 58,056	\$ -	\$ <b>-</b>	¢ 50 056
Accrued expenses	20,986	-	<b>У</b> —	\$ 58,056
Deferred revenue	140,840	_	_	20,986
Interfund payable	27,321	_	_	140,840
				<u>27,321</u>
Total liabilities	247,203			247,203
Fund Balance:				
Reserved for:				
Park impact fee	5,268			F 0.60
Cub River Sports Complex	9,564			5,268
Unreserved	(10,636)	358,499	16,134	9,564
	<u>(10,000</u> )	330,433	10,134	363,997
Total fund balances	4,196	358,499	16,134	378,829
Total liabilities and				
fund balances	\$251,399	\$358,499	<u>\$16,134</u>	\$626 <b>,</b> 032

The accompanying notes are an integral part of these statements.

# Lewiston City Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Assets June 30, 2005

Total fund balances - governmental fund types

\$ 378,829

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Land	\$ 191,419	
Buildings and improvements	1,103,674	
Machinery and equipment	694,537	
Infrastructure	37,072	
Accumulated depreciation	(1,002,389)	1,024,

Net assets of governmental activities

\$ 1,403,142

313

Lewiston City
Statement of Revenues, Expenditures and Changes in Fund
Balances - Governmental Funds
For the Year Ended June 30, 2005

Revenues:	General Fund	Capital Projects Fund	Nonmajor Fund	Total Governmental Funds
Taxes				
Property taxes Sales and use taxes Franchise taxes RAPZ taxes Licenses and permits Intergovernmental Charges for services Fines and forfeitures	\$166,176 161,693 1,320 5,228 23,211 140,736 204,641 11,762	\$ - - - - -	\$ - - - - 5,120	\$ 166,176 161,693 1,320 5,228 23,211 140,736 209,761 11,762
Library	3,841	_	_	3,841
Earnings on investments Miscellaneous revenues Total revenues	6,034 724,642	5,426  5,426	171  5,291	5,597 6,034 735,359
<pre>Expenditures:    Current:</pre>				
General government Public safety Highways and public	176,946 <b>9</b> 7,046	- 47,374	~ ~	176,946 144,420
improvements	241,428	_	_	241,428
Sanitation	118,487	_	_	118,487
Parks and recreation	_190,354	_	_	190,354
Total expenditures  Excess (deficiency) of  revenues over	824,261	47,374	-	871,635
expenditures	(99,619)	(41,948)	_5,291	(136, 276)
Net change in fund balance	(99,619)	(41,948)	5,291	(136, 276)
Fund balance at beginning of year	_103,815	400,447	10,843	515,105
Fund balance at end of year	\$ 4,196	\$358,499	\$16,134	\$ 378,829

The accompanying notes are an integral part of these statements.

#### Lewiston City

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities

June 30, 2005

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balances - total governmental funds

\$ (136,276)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays of \$135,132 exceeded depreciation of \$50,628 in the current period.

84,504

Change in net assets of governmental activities

\$\_ (51,772)

# Lewiston City Statement of Net Assets - Proprietary Funds June 30, 2005

Business-Type Activities
Enterprise Funds

	E	Enterprise Fu	nds
	Water	Sewer	
	Fund	Fund	Total
ASSETS			
Current assets:			
Pooled cash and cash equivalents	\$ 38,366	\$ 28,086	\$ 66,452
Accounts receivable, net	<u> 18,737</u>	<b>6,</b> 550	25,287
Total current assets	57,103	34,636	91,739
Noncurrent assets			
Capital assets (net of accumulated			
depreciation)			
Water rights	402,100		
Land	1,865	25 720	402,100
System improvements	·	35,738	37,603
Furniture, fixtures and equipment	1,277,204	254,896	1,532,100
Total noncurrent assets	73,693	11,574	85,267
and a second address	1,754,862	302,208	2,057,070
Total assets	1,811,965	336,844	2,148,809
LIABILITIES	<del></del>	<del></del>	
Current liabilities:			
Accounts payable and accrued			
liabilities	12,675	2,013	14,688
Customer deposits	903	<b>2,</b> 013	
Current portion of long-term debt	38,184	_	903
Total current liabilities	51,762		38,184
		2,013	53,775
Noncurrent liabilities:			
Bonds payable	101,000	_	101,000
Notes payable	298,831	_	298,831
Total noncurrent liabilities	399,831		
			399,831
Total liabilities	451,593	2,013	453,606
NET ASSETS			
Invested in capital assets, net of			
related debt	1 216 047	202 200	
Restricted:	1,316,847	302,208	1,619,055
Bond requirements	26 214		
Unrestricted	26,314 17,211	-	26,314
	<u>17,211</u>	32,623	49,834
Total net assets	\$1,360,372	\$33 <b>4,8</b> 31	\$1,695,203

The accompanying notes are an integral part of these statements.

# Lewiston City Statement of Revenues, Expenses and Changes in Fund Net Assets - Proprietary Funds For the Year Ended June 30, 2005

Business-Type Activities Enterprise Funds Water Sewer Fund Fund Total Operating revenues: Charges for services \$ 191,418 \$ 63,645 \$ 255,063 Connection fees 2,250 2,250 Other 1,000 1,000 Total operating revenues 194,668 63,645 258,313 Operating expenses: Wages and benefits 85,005 20,336 105,341 Materials and supplies 5,782 1,140 6,922 Maintenance and repairs 2,918 673 3,591 Professional services 3,973 5,080 9,053 Utilities and insurance 8,564 1,086 9,650 Depreciation 72,575 12,689 85,264 Bad debt 1,180 491 1,671 Miscellaneous 907 907 Total operating expenses 180,904 41,495 222,399 Operating income 13,764 22,150 35,914 Nonoperating revenues (expense): Interest revenue 472 135 607 Impact fee revenue 9,000 9,000 Interest expense (16,442)(16,442)Total nonoperating revenues (expense) **(6,9**70) 135 <u>(</u>6,835) Change in net assets 6,794 22,285 29,079 Total net assets - beginning 1,353,578 312,546 1,666,124 Total net assets - ending \$1,360,372 \$1,695,203 \$334,831

# Lewiston City Statement of Cash Flows - Proprietary Funds For the Year Ended June 30, 2005

Business-Type Activities
Enterprise Funds

	Er	terprise Fun	ds
	Water	Sewer	
	Fund	Fund	Total
Cash flows from operating activities:		-	
Receipts from customers	\$197,491	\$ 62,824	\$260,315
Payments to suppliers	(35,091)	(9,764)	(44,855)
Payments to employees	(79,046)	(18, 322)	(97,368)
Net cash provided by (used in)			
operating activities	83,354	34,738	118,092
Cash flows from noncapital financing			
financing activities:			
Interfund loan repayments received (made)	6,787	(6,787)	_
Net cash provided by (used in)			
noncapital financing activities	6,787	<u>(6,787</u> )	
Cash flows from capital and related			
financing activities:			
Capital contributions	9,000	_	9,000
Purchases of capital assets	(37,549)	_	(37,549)
Principal paid on capital debt	(36, 985)	_	(36, 985)
Interest paid on capital debt	(16,113)	_	(16,113)
Net cash provided by (used in)			<u> </u>
capital and related financing			
activities	(81,647)	_	(81,647)
	<u> </u>		_(01/01/)
Cash flows from investing activities:			
Interest and dividends received	472	135	607
Net cash provided by (used in)			
investing activities	472	135	607
<del></del>	4/2	133	
Net increase (decrease) in cash			
and cash equivalents	8,966	28,086	37,052
	0,000	20,000	37,032
Cash and cash equivalents - beginning	29,400		29,400
Cash and cash equivalents - end	\$ <b>38,</b> 366	\$ 28,086	\$ 66,452

The accompanying notes are an integral part of these statements.

### Lewiston City Statement of Cash Flows - Proprietary Funds (Continued) For the Year Ended June 30, 2005

Business-Type Activities Enterprise Funds Sewer Water Fund Fund Total Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: \$ 35,914 \$ 13,764 \$ 22,150 Operating income (loss) Adjustments to reconcile operating income to net cash provided by (used in) operating activities: 72,575 12,689 85,264 Depreciation expense (Increase) /decrease in accounts (329)3,673 4,002 receivable Increase (decrease) in accounts (6,759)(6,987)228 payable and accrued liabilities 12,588 82,178 69,590 Total adjustments Net cash provided by (used in) \$ 83,354 \$ 34,738 \$118,092 operating activities

### Lewiston City Notes to Financial Statements June 30, 2005

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The government of Lewiston, Utah, is governed by an elected mayor and a five member council. As required by generally accepted accounting principles, these financial statements present the financial condition of the government. Lewiston is not a component unit of any other entity, nor does it have any component units for which the Government would be considered financially accountable.

#### B. Government-Wide and Fund Financial Statements

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major and nonmajor funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type.

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or segment.

Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental and proprietary funds. All individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The use of financial resources to acquire capital assets are capitalized as assets in the government-wide financial statement rather than reported as an expenditure.

The accounts of the government are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The government has the following fund types:

Governmental funds are used to account for the government's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of Under the modified accrual accounting. accounting, revenues are recognized when susceptible to "measurable" and they are accrual (i.e., when "Measurable" means the amount of the "available"). transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. City considers all revenues available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred. However, compensated absences expenditures are recorded only when payment is due.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental funds include the following fund types:

The **general fund** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *capital projects funds* account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds.

The **cemetery fund** is used to account for revenues and expenses associated with cemetery activities.

Proprietary funds are accounted for on the flow of economic resources, measurement focus and use of accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The City applies all GASB pronouncements as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers to the system.

Enterprise funds are used to account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability. The City has two proprietary funds, the water utility fund and the sewer utility fund.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources as they are needed.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### D. Assets, Liabilities and Equity

#### i. Cash and Investments

The government's restricted and unrestricted cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with the original maturities of three months or less from the date of acquisition. Currently, the only investing is done with Lewiston State Bank.

#### ii. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds", if they are not projected to be repaid within one year, and as "interfund receivable/payable" for amounts projected to be repaid within one year.

#### iii. Capital Assets

Capital assets used in governmental fund type operations are accounted for in the governmental activities column in the statement of net assets, but not in governmental funds. Governmental capital assets consisting of certain improvements other than buildings, including roads, bridges, streets, drainage systems and lighting system placed in service prior to June 30, 2003, have not been capitalized.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated.

Depreciation of all exhaustible capital assets is charged as an expense against its operations in the government-wide financial statements and the proprietary fund financial statements. Accumulated depreciation is reported on the government-wide and proprietary fund statements of net assets. Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are as follows:

Buildings	25 <b>-</b> 50 years
Improvements	7 - 50 years
Equipment	3 - 20 years
Infrastructure	15 - 40 years

#### E. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### F. Budget and Budgetary Accounting

The City follows the budget and budgetary accounting procedures established by Utah law and described in the Uniform Accounting Manual for Utah Cities and Towns. The current year budget was amended according to Utah law.

#### G. Restricted Net Assets

Net assets have been restricted for park impact revenues received that have not yet been expended for qualified impact fee purposes. Impact fee revenues are restricted for specified use by state law.

See Independent Auditors' Report

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Additionally, net assets have been restricted for the Cub River Sports Complex. This restriction is established through an agreement with Richmond City that such funds be used for capital improvements.

#### NOTE 2. CASH AND INVESTMENTS

At year end, Lewiston, Utah's, carrying amount of deposits was \$195,316 and the bank balance was \$195,864; of the bank balance, \$100,000 was FDIC insured and \$95,864 was uncollateralized.

At the end of the year, Lewiston, Utah's, carrying amount and bank balance of certificates of deposit was \$218,448, of which the full amount was uncollateralized.

Statutes authorize Lewiston to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, Commercial Paper Rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record and the State Treasurer's Investment Pool. Certificates of deposit are unrated for credit risk purposes and have a maturity of less than one year.

The City follows the requirements of the Utah Money Management Act (Utah Code Annotated 1953 Section 51, Chapter 7) in handling its depository and temporary investment transactions. This law requires the deposit of City funds in a "qualified depository." The act defines a "qualified depository" as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

#### NOTE 2. CASH AND INVESTMENTS (Continued)

Lewiston's investments and at year end are shown below:

	<u>Carrying</u> <u>Amount</u>	<u>Market</u> <u>Value</u>
Certificates of deposit (Uninsured and unregistered)	\$ 218,448	\$ 218,448
Total investments	\$ 218,448	\$ 218,448

#### NOTE 3. CAPITAL ASSETS

The following is a summary of changes in capital assets during the fiscal year:

#### Governmental Activities:

	June 30, <u>Balanc</u>		<u>Decreases</u>	June 30, 2005 Balance
Capital assets not being				
depreciated:				
Land	\$ 191,	<b>1</b> 19 \$ -	\$ -	\$ 191,419
Capital assets being depreciated:				
Infrastructure		- 37,072	-	<b>37,</b> 072
Buildings and improvements	1,093,	623 10,050	-	1,103,673
Machinery and equipment	629,	028 88,010	(22,500)	739,538
Totals at historical cost	1,914,	070 135,132	(22,500)	2,071,702
Less accumulated depreciation:				
Infrastructure		- (137)	-	(137)
Buildings and improvements	(446,	482) (24,436)	-	(470,918)
Machinery and equipment	(527,	779) (26,055)	22,500	(576, 334)
Total accumulated				
depreciation	(974,	(50,628)	22,500	(1,047,389)
Governmental activities				
capital assets - net	\$ 939,	\$ 84,504	\$ <u> </u>	\$ 1,024,313

#### NOTE 3. CAPITAL ASSETS (continued)

#### Business-Type Activities:

	June 30, 2004 <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	June 30, 2005 <u>Balance</u>
Capital assets not being				
depreciated:				
Land and water rights	\$ 437,603	\$ 2,100	\$ <u> </u>	\$ 439,703
Total capital assets not				
being depreciated	437,603	2,100		439,703
Capital assets being depreciated:				
Buildings	572 <b>,27</b> 5	_	-	<b>572,</b> 275
Systems and equipment	2,415,486	35,449		2,450,935
Totals at historical cost	3,425,364	<u>37,549</u>		3,462,913
Less accumulated depreciation:				
Buildings	(110,206)	(14,174)		(124,380)
Systems and equipment	(1,210,373)	(71,090)		(1,281,463)
Total accumulated				
depreciation	(1,320,579)	(85, 264)		(1,405,843)
Business-type activities				
capital assets - net	\$ 2,104,785	\$ (47,715)	\$	\$ 2,057,070

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$15,877
Highways and public improvements	11,607
Public safety	10,466
Parks and recreation	12,678
Total depreciation expense	
governmental activities	\$ <u>50,628</u>

#### NOTE 4. REFUNDABLE WATER DEPOSITS

The water fund requires deposits for all new water connections only on rented residences. The deposit is refunded upon termination of service if no balance is owed on the customer account. If an outstanding balance exists at termination, the deposit is first applied tot the outstanding balance with any excess funds refunded. A total of the detailed list of deposits is carried as a current liability on the City records.

#### NOTE 5. INTERFUND BALANCES/TRANSFERS

Interfund balances consisted of the following at June 30, 2005:

	Receivable Fund	Payable <u>Fund</u>	Amount
Due to/from	Capital projects	General	\$27,321

#### NOTE 6. LONG-TERM DEBT

Long-term liability activity for the fiscal year ending June 30, 2005, was as follows:

	June 30, 2 <b>004</b> <u>Balance</u>	Inc	reases	<u>Decr<b>ea</b>ses</u>	June 30, 2 <b>00</b> 5 <u>Balance</u>	Current <u>Portion</u>
Note and bond payable:						
Bond payable	\$115,000	\$	_	\$ 7 <b>,0</b> 00	\$108 <b>,0</b> 00	\$ 7,000
Note payable	360,000			29,985	330,015	31,184
Total long-term						
liabilities	\$475,000	\$		\$36 <b>,9</b> 85	\$438,015	\$38,184

### Notes to Financial Statements (Continued) June 30, 2005

#### NOTE 6. LONG-TERM DEBT (Continued)

Bonds and notes payable are solely in the water fund at June 30, 2005, and are comprised of the following:

Revenue bond:

Water revenue bond in the amount of \$155,000, Series 1998, issued on January 1, 1998, due in annual installments ranging from \$6,000 to \$9,000 until January 1, 2018, plus interest at 2.25 percent.

\$ 108,000

Note payable:

Note payable issued on February 1, 2004. The note is due in annual installments of \$44,385 including interest at 4.00 percent. Final payment is due on February 1, 2014. The note is secured by water rights.

\$ 330,015

Debt service requirements:

Debt service requirements for the proprietary fund's long-term debt are as follows:

	Principal	Interest
Year ending June 30:		
2006	\$ 38,184	\$ 15,631
2007	39,431	14,226
2008	41,729	12,771
2009	43,078	11,242
2010	44,481	9,659
2011 - 2015	204,112	22,435
2016 - 2020	27,000	1,215
Total	\$ <u>438,015</u>	\$ <u>87,179</u>

#### NOTE 7. RESTRICTED FUND BALANCE

Restricted net assets and reserved fund equity represent moneys required to be maintained to satisfy third party agreements or legal requirements. The following schedule details restricted net assets and reserved equity fund balances at June 30, 2005:

General fund:

Park impact fees Cub River Sports Complex	\$ 5,268 9,564
Total general fund/governmental	
activities	\$ 14,832
Water fund:	·
Revenue bond reserves	\$ 26,314
Total water fund/business-type	
activities	\$ 26,314

#### NOTE 8. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The following funds and/or departments had expenditures in excess of budget:

	<u>Actual</u>	<u>Budget</u>	<u>Excess</u>
Capital projects fund Highways and public	\$ 47,374	\$ 20,000	\$ (27,374)
improvements Parks and recreation		\$ 183,554 \$ 183,513	

The following fund has a deficit unreserved fund balance:

General fund \$10,636

This deficit balance is the result of street and road project expenditures being paid for from the general fund. Designations of fund balances were maintained in the capital projects fund for the expenditures, but general fund monies were used rather than capital project fund monies. The City will remedy the deficit balance in the upcoming fiscal year.

#### NOTE 9. PROPERTY TAX

Property taxes attached as an enforceable lien on property as of January 1. Taxes are levied on June 15 and are due November 30. Property tax revenues are not recognized when levied because they are not expected to be collected within 60 days after the end of the current year. This policy meets the criteria of GASB. Property taxes received within thirty (30) days of year end are recognized as revenue at year end.

#### NOTE 10. PENSION BENEFIT OBLIGATIONS

The City contributes to the Utah local Government Noncontributory Retirement Plan, a cost-sharing, multiple-employer defined benefit pension plan administered by the Utah Retirement Systems (Systems). The Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes established and amended by the State Legislature.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. State Retirement Office Act in Chapter 49 provides administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board, whose members appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Systems. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, Utah 84102, or by calling 1-800-365-8772.

In the Local Governmental Noncontributory Retirement System, the City was required to contribute 11.09 percent of the eligible employees' annual covered salary. The contribution requirements of the Systems are authorized by statute and specified by the Board.

The City's contributions to the Systems for the years ended June 30, 2005, 2004 and 2003 were \$17,344, \$13,970 and \$12,166, respectively.

### Notes to Financial Statements (Continued) June 30, 2005

#### NOTE 10. PENSION BENEFIT OBLIGATIONS (Continued)

All contributions by the City were paid by the due dates or within 30 days thereafter and were equal to the required contributions for each year.

The Utah State Retirement Board of the Utah Retirement Systems provides the City with the necessary retirement disclosures for this report. The Utah Retirement Systems have implemented the accounting and reporting requirements of the Governmental Accounting Standards Board (GASB) Statement No. 27, "Accounting for Pensions by State and Local Governmental Employers."

The City maintains a qualified defined contribution plan under Section 401(k) of the Internal Revenue Code, which is administered by the Utah Retirement Systems. Under the plan, eligible employees may elect to contribute a portion of their salary, subject to Internal Revenue Service limits. Contributions of \$8,987, \$8,504 and \$8,360 were made to the 401(k) plan during the years ended December 31, 2005, 2004 and 2003, respectively. Of these amounts, \$4,800, \$4,800 and \$4,650 were contributed by employees for the years ended December 31, 2005, 2004 and 2003, respectively, and \$4,187, \$3,704 and \$3,710 were contributed by the City on behalf of employees for the years ended December 31, 2005, 2004 and 2003, respectively.

#### NOTE 11. RISK MANAGEMENT

Lewiston, Utah, is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. All general liability, real property and all vehicles, including heavy equipment, are insured through the Utah Local Government Trust. Injuries to employees are insured through employees' workers compensation. Settled claims have not exceeded the City's insurance coverage for any of the past three years. For insured programs, there have been no significant reductions in insurance coverage.

Required Supplementary Information

# Lewiston City Budgetary Comparison Schedule (Unaudited) General Fund For the Year Ended June 30, 2005

	Original Budget	Final Budget	Actual	Variance
Revenues:	<del></del>			
Taxes	\$313,500	\$330,000	\$334,417	\$ 4,417
Licenses and permits	12,200	22,000	23,211	1,211
Intergovernmental	161,000	196,000	140,736	(55,264)
Charges for services	177,300	195,208	204,641	9,433
Fines and forfeitures	11,400	11,400	11,762	362
Library	_	_	3,841	3,841
Miscellaneous revenues	8,000	13,400	6,034	(7,366)
Total revenues	683,400	768,008	724,642	(43, 366)
Expenditures:				
General government	155,762	177,112	176,946	<b>16</b> 6
Public safety	67 <b>,</b> 965	101,465	97,046	4,419
Highways and public improvements	182,954	183,554	241,428	(57,874)
Sanitation	122,364	122,364	118,487	3,877
Parks and recreation	153,012	183,513	190,354	(6,841)
Total expenditures	682,057	768,008	824,261	(56,253)
Excess (deficency) of				
revenues over expendures	1,343	-	(99,619)	(99,619)
Other financing sources (uses): Transfers in (out)	(1,343)	<u>-</u>	<u>-</u>	
Total other financing sources (uses)	(1,343)	_	_	_
, ,		-		
Net change in fund balances	-	-	(99,619)	(99 <b>,6</b> 19)
Fund balance at beginning of year	103,815	103,815	103,815	
Fund balance at end of year	<u>\$103,815</u>	\$103,815	\$ 4,196	\$ <u>(99,619</u> )

## Note to Budgetary Comparison Schedule (Unaudited) June 30, 2005

The Highways and Public Improvements Department of the general fund had expenditures in excess of budget of \$57,874 for the year ended June 30, 2005. This is a violation of state law.

The Parks and Recreation Department of the general fund had expenditures in excess of budget of \$6,841 for the year ended June 30, 2005. This is in violation of state law.



Certified Public Accountants, L.C.

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and
Members of the Lewiston City Council
Lewiston, Utah 84301

We have audited the financial statements of the governmental activities, the business-type activities and each major fund, and the aggregate remaining fund information of Lewiston, Utah, as of and for the year ended June 30, 2005, which collectively comprise the City of Lewiston's basic financial statements and have issued our report thereon dated January 23, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our considered Lewiston, Utah's, internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would necessarily disclose all matters in the internal control that might be A material weakness is a reportable weaknesses. condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of Lewiston, Utah, in a separate letter dated January 23, 2006.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Lewiston, Utah's, financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Audit Standards*. However, we noted certain immaterial instances of noncompliance or other matters that we have reported to the management of Lewiston, Utah, in a separate letter dated January 23, 2006.

This report is intended solely for the information and use of management, the City Council, and the various state funding and auditing agencies and is not intended to be, and should not be used by, anyone other than these specified parties.

Davis & Bott

Certified Public Accountants, L.C.

January 23, 2006

## Davis Bott

Certified Public Accountants, L.C.

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216 East Main Tremonton, Utah 84337 435-257-5486

### AUDITORS' REPORT ON STATE OF UTAH LEGAL COMPLIANCE

The Honorable Mayor and Members of the Lewiston City Council Lewiston, Utah 84301

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund, and aggregate remaining fund information of Lewiston, Utah, for the year ended June 30, 2005, have issued our report thereon dated January 23, 2006. As part of our audit, we have audited the City of Lewiston's compliance with the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; special tests and provisions applicable to each of its major State assistance programs as required by the State of Utah Legal Compliance Audit Guide for the year ended June 30, 2005. The City received the following major assistance programs from the State of Utah:

- \* B&C road funds (Department of Transportation)
- \* Liquor law enforcement (State Tax Commission)

The City received no nonmajor grants during the current audit period.

Our audit also included test work on the City's compliance with the following general compliance requirements identified in the State of Utah Legal Compliance Audit Guide:

- \* Public debt
- \* Cash management
- \* Purchasing requirements
- \* Budgetary compliance
- \* Truth in taxation and property tax limitations
- \* Liquor law enforcement
- \* Justice Court compliance
- \* B&C road funds
- \* Other general compliance issues
- \* Uniform building code standards
- \* Impact fees

## AUDITORS' REPORT ON STATE OF UTAH LEGAL COMPLIANCE (Continued)

The management of Lewiston, Utah, is responsible for the City's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed immaterial instances of noncompliance with the requirements referred to above, which are described in the accompanying letter of recommendations. We considered these instances of noncompliance in forming our opinion on compliance, which is expressed in the following paragraph.

In our opinion, Lewiston, Utah, complied, in all material respects, with the general compliance requirements identified above and the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; and special tests and provisions that are applicable to each of its major State assistance programs for the year ended June 30, 2005.

Davis & Bott

Certified Public Accountants, L.C.

January 23, 2006

### Lewiston City

Letter of Recommendations

June 30, 2005

### Davis Bott

Certified Public Accountants, L.C. 547 South Main P.O. Box 369 Brigham City, Utah 84302 435-723-5224

## Davis Bott

Certified Public Accountants, L.C.

547 South Main P.O. Box 369 Brigham City, Utah 84302 435-723-5224

216 East Main Tremonton, Utah 84337 435-257-5486 The Honorable Mayor and Members of the City Council Lewiston City Lewiston, UT 84320

We have audited the financial statements of Lewiston City for the year ended June 30, 2005, have issued our report thereon January 23, 2006. As part of our examination, we made a study and evaluation of the City's system of internal accounting control to the extent we considered necessary to evaluate the system as required by auditing standards generally accepted in the United States America. The purpose of our study evaluation was to determine the nature, timing, and extent of the auditing procedures necessary expressing an opinion on the financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control taken as a whole.

management of Lewiston responsible for establishing and maintaining a system of internal accounting control. In fulfilling this responsibility, estimates judgments by management are required to assess the expected benefits and related costs control procedures. The objectives of a system are to provide management with reasonable, but absolute, assurance that safeguarded against loss from unauthorized use disposition, and that transactions executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements accordance with generally accepted accounting principles.

Because of inherent limitations in any system of internal accounting control, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the degree of compliance with the procedures may deteriorate.

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Our study and evaluation made for the limited purpose described in the first paragraph would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal accounting control of Lewiston City taken as a whole.

However, our study and evaluation disclosed the following reportable or agreed-upon conditions that we believe result in a relatively low risk that errors or irregularities in amounts that would be material in relation to the financial statements of Lewiston City may occur and not be detected within a timely period.

#### CURRENT YEAR RECOMMENDATIONS

#### 1. PAYROLL

<u>Issue</u>: Payroll expenses and benefits are not being properly allocated to funds and departments.

<u>Recommendation</u>: It is recommended payroll expenses and employee benefits be allocated to the proper funds and departments.

Response: The City will implement this recommendation.

#### 2. PETTY CASH

<u>Issue</u>: Petty cash money is not being reconciled periodically to ensure transactions are included in the general ledger.

<u>Recommendation</u>: It is recommended the petty cash be reconciled periodically to ensure petty cash transactions are included in the general ledger.

Response: The City will implement this recommendation by having two members of the council reconcile petty cash.

#### 3. JUSTICE COURT FUNDS

<u>Issue</u>: State law requires that Justice Court funds due to the state be remitted by the tenth of each month for funds received during the prior month.

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#### CURRENT YEAR RECOMMENDATIONS, continued

Recommendation: It is recommended the City remit Justice Court funds owed to the state within the required time.

Response: The City is in the process of implementing this recommendation by hiring another employee.

#### 4. PUBLIC FUNDS DEPOSITS

<u>Issue</u>: State law requires public funds be deposited within three business days of receipt. The City is maintaining public funds longer than three days before the funds are deposited.

Recommendation: It is recommended the City deposit public funds within three days of receipt.

Response: The City will implement this recommendation.

#### 5. STATE LEGAL COMPLIANCE REPORT

<u>Issue</u>: A copy of the City's State Legal Compliance Audit Report was not submitted to the B&C administrator within six months of the fiscal year end.

Recommendation: It is recommended the City file a copy of its State Legal Compliance Audit Report with the B&C administrator by the required date.

Response: The City will implement this recommendation.

#### 6. REPORTS TO STATE DEPARTMENTS

Issue: Reports required to be submitted to state departments
have not been submitted within the required time.

<u>Recommendation</u>: It is recommended the City submit reports required to be sent to state departments within the required reporting time.

Response: The City is in the process of hiring another employee to assist in the filing of reports in a timely manner.

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#### CURRENT YEAR RECOMMENDATIONS, continued

#### 7. BONDING OF PUBLIC TREASURER

<u>Issue</u>: The public treasurer is inadequately bonded to be in compliance with state law.

Recommendation: It is recommended the City treasurer's fidelity bond be increased to the amount required by state law.

Response: The City will increase the fidelity bond coverage on the public treasurer to comply with state legal requirements.

#### 8. DEFICIT FUND BALANCE

<u>Issue</u>: The general fund incurred expenditures in excess of revenue received and the available unrestricted fund balance, resulting in a deficit unrestricted fund balance.

Recommendation: It is recommended the City closely monitor General Fund activity in order to restore the deficit unrestricted fund balance to a positive amount.

Response: The City will implement this recommendation.

#### PRIOR RECOMMENDATIONS

#### 1. BANK ACCOUNT RECONCILIATIONS

<u>Issue</u>: Bank accounts should be reconciled to the general ledger and discrepancies should be investigated.

Recommendation: It is recommended the City's bank accounts be reconciled to the general ledger and discrepancies be investigated.

Current Status: This recommendation has been implemented.

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#### PRIOR RECOMMENDATIONS, continued

#### 2. IMPACT FEES

<u>Issue</u>: With the enactment of impact fees, the City is required to keep an accounting of impact fees received and qualified expenditures.

Recommendation: It is recommended the City establish an accounting of impact fees received and qualifying expenditures. Amounts expended for qualified expenditures should be documented in the minutes of the City meetings.

<u>Current Status</u>: The City is in the process of implementing this recommendation.

#### 3. ACCOUNTS RECEIVABLE

<u>Issue</u>: The accounts receivable ledger did not agree to the general ledger.

Recommendation: It is recommended the City design and implement a process for reconciling accounts receivable with the general ledger on a monthly basis.

Current Status: This recommendation has been implemented.

#### 4. CHECK CUT OFF

<u>Issue</u>: Checks written subsequent to June 30, 2004, were not recorded in the proper period.

Recommendation: It is recommended the City implement a process for obtaining a cut off each month so the financial statements are properly stated.

Current Status: This recommendation has not been implemented.

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#### PRIOR RECOMMENDATIONS, continued

#### 5. EXPENDITURES IN EXCESS OF BUDGET

<u>Issue</u>: State law requires that officers and employees of the City shall not incur expenditures or encumbrances in excess of the total appropriation for any department or fund. The City expended funds in excess of their appropriation for the Cemetery Department and the capital projects fund.

Recommendation: It is recommended the City monitor its budgets and adopt changes as necessary.

<u>Current Status</u>: This recommendation has not been implemented as the capital projects fund has expenditures in excess of budget, as does the Streets and Public Improvements and Parks and Recreation Departments of the general fund.

#### 6. SEGREGATION OF DUTIES

<u>Issue</u>: The responsibilities for handling cash, recording transactions and reconciling accounting records should be separated whenever possible. It was noted that some employees perform a combination of the above functions.

Recommendation: When segregation of duties is not possible, increased management oversight is recommended.

<u>Current Status</u>: Segregation of duties remains inadequate. The City plans to hire another employee to further segregate accounting functions.

#### 7. ACCOUNTING POLICIES AND PROCEDURES

<u>Issue</u>: The City does not have written accounting policies and procedures.

Recommendation: It is recommended the City document its basic accounting policies and procedures in order to facilitate a flow of information.

<u>Current Status</u>: The City is in the process of implementing this recommendation.

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#### 8. REPORT FILING

<u>Issue</u>: The City was unable to locate certain Justice Court receipt documentation. In addition, it was noted certain reports to the state were not filed timely.

Recommendation: It is recommended the City design and implement a process for records retention of its Justice Court receipts and related documentation. In addition, the City should implement procedures to ensure that reports are submitted in accordance with state requirements.

Current Status: This recommendation has not been implemented.

#### CONCLUSION

The matters discussed herein have been brought to the attention of responsible City personnel during the course of our examination. As a result, many of these recommendations are either being implemented or are under consideration at the time of issuance of this letter.

We wish to take this opportunity to express our thanks and appreciation for the courtesy and assistance extended to us by your personnel during our audit work.

We welcome the opportunity to discuss further any points mentioned herein. We feel that proper implementation of these suggestions will improve internal controls and protect the City's assets.

Davis & Bott

Certified Public Accountants, L.C.

January 23, 2006 Brigham City, Utah